2022‑2023

The Parliament of the

Commonwealth of Australia

HOUSE OF REPRESENTATIVES

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| **EXPOSURE DRAFT** |

Treasury Laws Amendment (Housing Measures No. 1) Bill 2023

No. , 2023

(Treasury)

A Bill for an Act to amend the law relating to the National Housing Finance and Investment Corporation, and to deal with consequential matters arising from the enactment of the *Housing Australia Future Fund Act 2023*, and for other purposes

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A Bill for an Act to amend the law relating to the National Housing Finance and Investment Corporation, and to deal with consequential matters arising from the enactment of the *Housing Australia Future Fund Act 2023*, and for other purposes

The Parliament of Australia enacts:

1 Short title

 This Act is the *Treasury Laws Amendment (Housing Measures No. 1) Act 2023*.

2 Commencement

 (1) Each provision of this Act specified in column 1 of the table commences, or is taken to have commenced, in accordance with column 2 of the table. Any other statement in column 2 has effect according to its terms.

| Commencement information |
| --- |
| Column 1 | Column 2 | Column 3 |
| Provisions | Commencement | Date/Details |
| 1. Sections 1 to 3 and anything in this Act not elsewhere covered by this table | The day this Act receives the Royal Assent. |  |
| 2. Schedule 1, Part 1 | The day after this Act receives the Royal Assent. |  |
| 3. Schedule 1, Part 2 | Immediately after the commencement of the provisions covered by table item 2. |  |
| 4. Schedule 2, Part 1 | Immediately after the commencement of the provisions covered by table item 2. |  |
| 5. Schedule 2, Part 2 | Immediately after the commencement of the provisions covered by table item 7. |  |
| 6. Schedule 3 | Immediately after the commencement of the provisions covered by table item 2. |  |
| 7. Schedule 4 | At the same time as the *Housing Australia Future Fund Act 2023* commences.However, the provisions do not commence at all if the *Housing Australia Future Fund Act 2023* does not commence. |  |

Note: This table relates only to the provisions of this Act as originally enacted. It will not be amended to deal with any later amendments of this Act.

 (2) Any information in column 3 of the table is not part of this Act. Information may be inserted in this column, or information in it may be edited, in any published version of this Act.

3 Schedules

 Legislation that is specified in a Schedule to this Act is amended or repealed as set out in the applicable items in the Schedule concerned, and any other item in a Schedule to this Act has effect according to its terms.

Schedule 1—Housing Australia

Part 1—Main amendments

National Housing Finance and Investment Corporation Act 2018

1 Title

Omit “**the National Housing Finance and Investment Corporation**”, substitute “**Housing Australia**”.

2 Section 1

Omit “*National Housing Finance and Investment Corporation Act 2018*”, substitute “*Housing Australia Act 2018*”.

Note: This item amends the short title of the Act. If another amendment of the Act is described by reference to the Act’s previous short title, that other amendment has effect after the commencement of this item as an amendment of the Act under its amended short title (see section 10 of the *Acts Interpretation Act 1901*).

3 Section 3

Omit “the National Housing Finance and Investment Corporation”, substitute “Housing Australia”.

4 Section 4 (paragraph beginning “The National Housing Finance and Investment Corporation”)

Omit “The National Housing Finance and Investment Corporation”, substitute “Housing Australia”.

5 Section 5 (definition of *NHFIC*)

Repeal the definition.

6 Part 2 (heading)

Repeal the heading, substitute:

Part 2—Housing Australia

7 Subsection 7(1)

Repeal the subsection, substitute:

 (1) The body corporate that was established by this subsection as previously in force by the name National Housing Finance and Investment Corporation continues in existence as Housing Australia.

Note 1: Subsection 25B(1) of the *Acts Interpretation Act 1901* provides that a body whose name is altered by an Act continues in existence under the new name so that its identity is not affected.

Note 2: The *Public Governance, Performance and Accountability Act 2013* applies to Housing Australia. That Act deals with matters relating to Commonwealth entities, including reporting and the use and management of public resources.

8 Paragraph 13(d)

Omit “NHFIC’s”, substitute “Housing Australia’s”.

Part 2—Consequential amendments

Administrative Decisions (Judicial Review) Act 1977

9 Paragraph (zd) of Schedule 2

Repeal the paragraph, substitute:

 (zd) decisions relating to the activities of Housing Australia under the *Housing Australia Act 2018*.

Freedom of Information Act 1982

10 Division 1 of Part II of Schedule 2 (item dealing with the National Housing Finance and Investment Corporation)

Omit “National Housing Finance and Investment Corporation”, substitute “Housing Australia”.

Housing Australia Act 2018

11 The whole of the Act

The *Housing Australia Act 2018* is amended as follows:

 (a) by omitting “The NHFIC” (wherever occurring) and substituting “Housing Australia”;

 (b) by omitting “the NHFIC” (wherever occurring) and substituting “Housing Australia”;

 (c) by omitting “The NHFIC’s” (wherever occurring) and substituting “Housing Australia’s”;

 (d) by omitting “the NHFIC’s” (wherever occurring) and substituting “Housing Australia’s”;

 (e) by omitting “**NHFIC**” (wherever occurring) and substituting “**Housing Australia**”.

Schedule 2—Housing Australia functions

Part 1—Main amendments

Housing Australia Act 2018

1 Section 5

Insert:

***capacity building function***: see subsection 8(1C).

***constitutional corporation*** means a corporation to which paragraph 51(xx) of the Constitution applies.

***entity*** includes:

 (a) a company; and

 (b) a trust; and

 (c) a partnership.

***financing function***: see subsection 8(1A).

***guarantee function***: see subsection 8(1B).

***research function***: see subsection 8(1D).

2 Paragraphs 8(1)(a) to (cb)

Repeal the paragraphs, substitute:

 (a) the financing function; and

 (b) the guarantee function; and

 (c) the capacity building function; and

 (ca) the research function; and

3 After subsection 8(1)

Insert:

Financing function

 (1A) Housing Australia’s ***financing function*** is to make loans and grants to:

 (a) constitutional corporations, where this:

 (i) is for the purpose of improving, directly or indirectly, housing outcomes; and

 (ii) assists the constitutional corporation in the performance or development of its activities, functions, relationships or business; and

 (b) States and Territories, where this:

 (i) is for the purpose of improving, directly or indirectly, housing outcomes; and

 (ii) is provided by way of a grant of financial assistance to the State or Territory; and

 (c) entities, where this is for the purpose of improving, directly or indirectly, housing outcomes:

 (i) in a Territory; or

 (ii) for Aboriginal or Torres Strait Islander people; or

 (iii) for members of the Australian Defence Force; or

 (iv) for aliens (within the meaning of paragraph 51(xix) of the Constitution); and

 (d) entities, where this:

 (i) is for the purpose of improving, directly or indirectly, housing outcomes; and

 (ii) contributes to the achievement of Australia’s obligations under an international agreement.

Guarantee function

 (1B) Housing Australia’s ***guarantee function*** is to issue guarantees to constitutional corporations, where this:

 (a) is for the purpose of improving housing outcomes; and

 (b) assists the constitutional corporation in the performance or development of its activities, functions, relationships or business.

Capacity building functions

 (1C) Housing Australia’s ***capacity building function*** is to provide business advisory services and other assistance in capacity building to:

 (a) registered community housing providers that are constitutional corporations, where this:

 (i) is for the purpose of improving housing outcomes; and

 (ii) assists the registered community housing provider in the performance or development of its activities, functions, relationships or business; and

 (b) registered community housing providers, where this is for the purpose of improving housing outcomes:

 (i) in a Territory; or

 (ii) for Aboriginal or Torres Strait Islander people; or

 (iii) for members of the Australian Defence Force; or

 (iv) for aliens (within the meaning of paragraph 51(xix) of the Constitution).

Research functions

 (1D) Housing Australia’s ***research function*** is to undertake research to assist it in the performance of its functions.

4 Subsection 8(2)

Repeal the subsection.

5 Before subsection 8(3)

Insert:

Obligation to act properly, efficiently and effectively

6 Section 10

Repeal the section, substitute:

10 Financing, guarantee and capacity building functions

 (1) This section applies in relation to Housing Australia’s financing function, guarantee function and capacity building function.

Applications

 (2) An entity may apply to Housing Australia for a loan, grant or guarantee, or for assistance in capacity building, in circumstances where the Investment Mandate provides that Housing Australia must consider such an application.

 (3) Housing Australia must consider the application:

 (a) within the timeframe specified in the Investment Mandate (if any); and

 (b) in accordance with the decision‑making criteria and limits specified in the Investment Mandate.

 (4) Housing Australia may only make loans and grants, issue guarantees or provide assistance in capacity building to an entity in the performance of its functions mentioned in subsection (1) if the entity has applied to Housing Australia for the loan, grant, guarantee or assistance in capacity building under subsection (2).

Terms and conditions

 (5) The terms and conditions on which the loan, grant, guarantee or assistance in capacity building is provided must be set out in a written agreement between Housing Australia and the entity.

 (6) The entity must comply with the terms and conditions.

Payments under the agreements

 (7) If, under the terms and conditions set out in the written agreement, an amount is payable to Housing Australia:

 (a) the amount is a debt due by the entity to Housing Australia; and

 (b) the amount is recoverable by action in a court of competent jurisdiction.

7 Paragraph 47C(2)(a)

Omit “function mentioned in paragraph 8(1)(a)”, substitute “financing function”.

8 Subsection 48A(2)

Omit “function under paragraph 8(1)(ca)”, substitute “guarantee function”.

9 After section 57A

Insert:

57B Review of financing function

 (1) The Minister must cause a review of the NHIF (within the meaning of the *National Housing Finance and Investment Corporation Investment Mandate Direction 2018*) to be commenced within 3 months after the end of:

 (a) the period beginning on the day Schedule 2 to the *Treasury Laws Amendment (Housing Measures No. 1) Act 2023* commences and ending 12 months after that day; and

 (b) each subsequent 12 month period.

 (2) The persons undertaking the review must give the Minister a written report of the review within 3 months of the commencement of the review.

 (3) The Minister must cause a copy of the report to be tabled in each House of the Parliament within 15 sitting days of that House after the report is given to the Minister.

Part 2—Consequential amendments

Housing Australia Act 2018

10 Subsection 47C(2A)

Omit “functions mentioned in paragraphs 8(1)(a) and (2)(a)”, substitute “financing function”.

Schedule 3—Extension of Commonwealth guarantee

Housing Australia Act 2018

1 Subsection 51(2)

Omit “1 July 2023”, substitute “1 July 2028”.

Schedule 4—Consequential matters arising from the Housing Australia Future Fund Act 2023

Aboriginal and Torres Strait Islander Land and Sea Future Fund Act 2018

1 After subparagraph 16(a)(ia)

Insert:

 (iaa) paragraph 13(e) of the *Housing Australia Future Fund Act 2023*; or

2 After subparagraph 16(b)(ia)

Insert:

 (iaa) paragraph 13(f) of the *Housing Australia Future Fund Act 2023*; or

3 After subparagraph 16(c)(ia)

Insert:

 (iaa) a paragraph of section 13 of the *Housing Australia Future Fund Act 2023*; or

COAG Reform Fund Act 2008

4 Subsection 5(2) (before note 3)

Insert:

Note 2AD: An amount originating in the Housing Australia Future Fund may be transferred to the COAG Reform Fund—see the *Housing Australia Future Fund Act 2023*.

5 Before paragraph 7(1)(d)

Insert:

 (bad) the grant is not covered by section 30 of the *Housing Australia Future Fund Act 2023*; and

6 Subsection 7(3) (before note 3)

Insert:

Note 1AD: The provision referred to in paragraph (1)(bad) deals with the channelling, through the COAG Reform Fund, of State/Territory grants payments from the Housing Australia Future Fund established by the *Housing Australia Future Fund Act 2023*. For terms and conditions of those grants, see the *Housing Australia Future Fund Act 2023*.

DisabilityCare Australia Fund Act 2013

7 After subparagraph 16(a)(ia)

Insert:

 (ib) paragraph 13(e) of the *Housing Australia Future Fund Act 2023*; or

8 After subparagraph 16(b)(ia)

Insert:

 (ib) paragraph 13(f) of the *Housing Australia Future Fund Act 2023*; or

9 After subparagraph 16(c)(ia)

Insert:

 (ib) a paragraph of section 13 of the *Housing Australia Future Fund Act 2023*; or

Disaster Ready Fund Act 2019

10 After subparagraph 16(a)(i)

Insert:

 (ia) paragraph 13(e) of the *Housing Australia Future Fund Act 2023*; or

11 After subparagraph 16(b)(i)

Insert:

 (ia) paragraph 13(f) of the *Housing Australia Future Fund Act 2023*; or

12 After subparagraph 16(c)(i)

Insert:

 (ia) a paragraph of section 13 of the *Housing Australia Future Fund Act 2023*; or

Future Drought Fund Act 2019

13 After subparagraph 17(a)(iia)

Insert:

 (iib) paragraph 13(e) of the *Housing Australia Future Fund Act 2023*; or

14 After subparagraph 17(b)(iia)

Insert:

 (iib) paragraph 13(f) of the *Housing Australia Future Fund Act 2023*; or

15 After subparagraph 17(c)(iia)

Insert:

 (iib) a paragraph of section 13 of the *Housing Australia Future Fund Act 2023*; or

Future Fund Act 2006

16 Section 4 (note)

Before “the *Medical Research Future Fund Act 2015*”, insert “the *Housing Australia Future Fund Act 2023*,”.

17 Section 5

Insert:

***Housing Australia Future Fund*** means the *Housing Australia Future Fund* established by section 9 of the *Housing Australia Future Fund Act 2023*.

***Housing Australia Future Fund Special Account*** means the Housing Australia Future Fund Special Account established by section 10 of the *Housing Australia Future Fund Act 2023*.

***Housing Minister*** has the same meaning as in the *Housing Australia Future Fund Act 2023*.

***Social Services Minister*** has the same meaning as in the *Housing Australia Future Fund Act 2023*.

***Veterans’ Affairs Minister*** has the same meaning as in the *Housing Australia Future Fund Act 2023*.

18 Section 13 (note 2A)

Before “the Medical Research Future Fund”, insert “the Housing Australia Future Fund,”.

19 Before paragraph 28(5)(bb)

Insert:

 (bac) the *Housing Australia Future Fund Act 2023*;

20 After paragraph 28(5)(ga)

Insert:

 (gb) subsection 52(1) of the *Housing Australia Future Fund Act 2023*;

21 Section 33 (note)

Before “the *Medical Research Future Fund Act 2015*”, insert “the *Housing Australia Future Fund Act 2023*,”.

22 After subparagraph 35(b)(iiia)

Insert:

 (iiib) the *Housing Australia Future Fund Act 2023*; or

23 After paragraph 55(3)(ba)

Insert:

 (bb) the *Housing Australia Future Fund Act 2023*; and

24 After paragraph 63(1)(ca)

Insert:

 (cb) the *Housing Australia Future Fund Act 2023*; or

25 After paragraph 63(2)(aba)

Insert:

 (abb) the *Housing Australia Future Fund Act 2023*; or

26 After subsection 81(1DA)

Insert:

Housing Australia Future Fund

 (1DB) A report under subsection (1) for a period must include a report of the following during the period:

 (a) the performance of the investments of the Housing Australia Future Fund;

 (b) the total amount debited from the Housing Australia Future Fund Special Account for the purpose mentioned in paragraph 13(d) of the *Housing Australia Future Fund Act 2023*;

 (c) the total amount debited from the Housing Australia Future Fund Special Account for the purpose mentioned in paragraph 14(d) of the *Housing Australia Future Fund Act 2023*;

 (d) the total amount debited from the Housing Australia Future Fund Special Account for the purpose mentioned in paragraph 14(e) of the *Housing Australia Future Fund Act 2023*;

 (e) the total amount debited from the Housing Australia Future Fund Special Account for the purpose mentioned in paragraph 14(f) of the *Housing Australia Future Fund Act 2023*.

27 After subsection 81(2DA)

Insert:

 (2DB) A report under this section must include a benchmark in relation to the amounts referred to in paragraphs (1DB)(b) to (e).

28 After paragraph 81(4)(daa)

Insert:

 (dab) the Housing Minister;

 (dac) the Social Services Minister;

 (dad) the Veterans’ Affairs Minister;

29 After paragraph 83B(1)(daa)

Insert:

 (dab) subsection 52(1) of the *Housing Australia Future Fund Act 2023*; or

30 After subparagraph 84(1)(b)(iiaa)

Insert:

 (iiab) a provision of the *Housing Australia Future Fund Act 2023*;

31 After subparagraph 84(1)(b)(viia)

Insert:

 (viib) the Housing Australia Future Fund Special Account; or

32 After subsection 84(4AA)

Insert:

Transfer of amounts to the Housing Australia Future Fund Special Account

 (4AB) If an amount is credited to the Fund Account under subsection (1), the nominated Minister may, by writing, direct that a specified amount is to be:

 (a) debited from the Fund Account; and

 (b) credited to the Housing Australia Future Fund Special Account;

on a specified day.

33 Paragraph 84(5)(b)

After “(4AA),”, insert “(4AB),”.

34 Subsection 84(6)

After “(4AA),”, insert “(4AB),”.

35 After subparagraph 2(2)(a)(via) of Schedule 2

Insert:

 (vib) paragraph 13(e) of the *Housing Australia Future Fund Act 2023*; or

36 After subparagraph 2(2)(b)(via) of Schedule 2

Insert:

 (vib) paragraph 13(f) of the *Housing Australia Future Fund Act 2023*; or

37 After subparagraph 2(2)(c)(via) of Schedule 2

Insert:

 (vib) a paragraph of section 13 of the *Housing Australia Future Fund Act 2023*; or

38 Clause 1 of Schedule 2A

Before “the Medical Research Future Fund”, insert “the Housing Australia Future Fund,”.

39 After clause 5A of Schedule 2A

Insert:

5B Transfers from the Future Fund to the Housing Australia Future Fund

 (1) If an amount is debited from the Housing Australia Future Fund Special Account for a purpose mentioned in section 14 of the *Housing Australia Future Fund Act 2023*, the nominated Minister may, by writing, direct that a specified amount is to be:

 (a) debited from the Fund Account; and

 (b) credited to the Housing Australia Future Fund Special Account;

on a specified day.

 (2) The specified amount must not exceed the amount debited from the Housing Australia Future Fund Special Account as mentioned in subclause (1).

 (3) A direction under subclause (1) is not a legislative instrument.

Housing Australia Act 2018

40 Section 47C (heading)

Omit “**Purpose**”, substitute “**Purposes**”.

41 Subsection 47C(1)

Repeal the subsection, substitute:

 (1) Each of the following is a purpose of the Account:

 (a) to make loans to Housing Australia for Housing Australia to later apply in accordance with subsection (2);

 (b) to make payments to Housing Australia for Housing Australia to later apply in accordance with subsection (2A).

Note: See section 80 of the *Public Governance, Performance and Accountability Act 2013* (which deals with special accounts).

42 After subsection 47C(2)

Insert:

 (2A) Housing Australia may apply such paragraph (1)(b) payments in making grants, in the performance of its functions mentioned in paragraphs 8(1)(a) and (2)(a), in relation to any of the following:

 (a) acute housing needs;

 (b) social housing;

 (c) affordable housing.

Note: This subsection confers a function on Housing Australia to apply the payments from the Commonwealth mentioned in paragraph (1)(b). This means the Investment Mandate may include directions about how Housing Australia applies those payments.

 (2B) A payment under paragraph (1)(b) must not be made before 1 July 2023.

43 Subsection 47C(3)

Omit “Subsection (2) does”, substitute “Subsections (2) and (2A) do”.

Medical Research Future Fund Act 2015

44 After subparagraph 19(a)(ib)

Insert:

 (ic) paragraph 13(e) of the *Housing Australia Future Fund Act 2023*; or

45 After subparagraph 19(b)(ib)

Insert:

 (ic) paragraph 13(f) of the *Housing Australia Future Fund Act 2023*; or

46 After subparagraph 19(c)(ib)

Insert:

 (ic) a paragraph of section 13 of the *Housing Australia Future Fund Act 2023*; or