Commonwealth Grants Commission

Entity resources and planned performance

Commonwealth Grants Commission

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# Commonwealth Grants Commission

## Section 1: Entity overview and resources

### 1.1 Strategic direction statement

The Commonwealth Grants Commission (the Commission) is a statutory authority operating under the *Commonwealth Grants Commission Act 1973*.

The Commission’s main role is to inquire into and report to the Australian Government on the allocation of goods and services tax (GST) revenue among the states and territories. Terms of reference for these inquiries are determined by the Australian Government in consultation with the states and territories.

The Commission or its staff may also be asked to report on the finances of Australia’s external territories, local government matters and the financing of services for Indigenous people. Where required, terms of reference for these inquiries are developed by relevant Australian Government entities and the reports are considered by their Ministers.

### 1.2 Entity resource statement

Table 1.1 shows the total funding from all sources available to the entity for its operations and to deliver programs and services on behalf of the Government.

The table summarises how resources will be applied by outcome (government strategic policy objectives) and departmental (for the entity’s operations) classification.

For more detailed information on special accounts and special appropriations, please refer to the October *Budget Paper No. 4 – Agency Resourcing*.

Information in this table is presented on a resourcing (that is, appropriations/cash available) basis, whilst the ‘Budgeted expenses by Outcome 1’ tables in Section 2 and the financial statements in Section 3 are presented on an accrual basis.

Table 1.1: Commonwealth Grants Commission resource statement –   
Budget estimates for 2022–23 as at October Budget 2022

|  |  |  |
| --- | --- | --- |
|  | *2021-22 Estimated actual $'000* | 2022-23 Estimate  $'000 |
| **Departmental** |  |  |
| Annual appropriations - ordinary annual services (a) |  |  |
| Prior year appropriations available | *12,375* | 14,077 |
| Departmental appropriation (b) | *8,216* | 7,873 |
| Departmental capital budget (c) | *1,102* | 265 |
| Total departmental annual appropriations | *21,693* | 22,215 |
| ***Total departmental resourcing*** | ***21,693*** | **22,215** |
| **Total resourcing for Commonwealth Grants Commission** | ***21,693*** | **22,215** |
|  |  |  |
|  | *2021-22* | 2022-23 |
| **Average staffing level (number)** | *28* | 34 |

Prepared on a resourcing (i.e. appropriations available) basis.

1. Appropriation Bill (No. 1) 2022–23, Supply Bill (No. 3) 2022–23 and *Supply Act (No. 1) 2022–23*.
2. Excludes departmental capital budget (DCB).
3. Departmental capital budgets are not separately identified in Appropriation Bill (No. 1) and form part of ordinary annual services items. Please refer to Table 3.5 for further details. For accounting purposes, this amount has been designated as a ‘contribution by owner’.

### 1.3 Budget measures

Budget measures in Part 1 relating to entity the Commission are detailed in the October Budget Paper No. 2 and are summarised below.

Table 1.2: Commonwealth Grants Commission October 2022–23 Budget measures

Part 1: Measures announced since the 2022–23 March Budget

|  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- |
|  | Program | 2021-22 $'000 | 2022-23 $'000 | 2023-24 $'000 | 2024-25 $'000 | 2025-26 $'000 |
| **Payment measures** |  |  |  |  |  |  |
| An Ambitious and Enduring  APS Reform Plan (a) | 1.1 |  |  |  |  |  |
| Departmental payment |  | - | (3) | (8) | (10) | - |
| Savings from External Labour,  and Savings from Advertising,  Travel and Legal Expenses (b) | 1.1 |  |  |  |  |  |
| Departmental payment |  | - | (115) | - | - | - |
| **Total** |  | **-** | **(118)** | **(8)** | **(10)** | **-** |
| **Total payment measures** |  |  |  |  |  |  |
| Departmental |  | - | (118) | (8) | (10) | - |
| **Total** |  | **-** | **(118)** | **(8)** | **(10)** | **-** |

Prepared on a Government Finance Statistics (Underlying Cash) basis. Figures displayed as a negative (‑) represent a decrease in funds and a positive (+) represent an increase in funds.

1. The lead entity for measure An Ambitious and Enduring APS Reform Plan is the Department of Prime Minister and Cabinet. The full measure description and package details appear in Budget Paper No. 2, *Budget Measures 2022–23*, under the Prime Minister and Cabinet portfolio.
2. The measure Savings from External Labour, and Savings from Advertising, Travel and Legal Expenses is a cross‑portfolio measure. The full measure description and package details appear in the Budget Paper No. 2, *Budget Measures 2022–23*, under Cross Portfolio measures.

## Section 2: Outcomes and planned performance

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

The Commonwealth Grants Commission’s outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

|  |
| --- |
| Note:  Performance reporting requirements in the Portfolio Budget Statements are part of the Commonwealth performance framework established by the *Public Governance, Performance and Accountability Act 2013*. It is anticipated that the performance measure described in Portfolio Budget Statements will be read with broader information provided in an entity’s corporate plans and annual performance statements – included in Annual Reports – to provide a complete picture of an entity’s planned and actual performance.  The most recent corporate plan for Commonwealth Grants Commission can be found at: (www.cgc.gov.au).  The most recent annual performance statement can be found at: (www.cgc.gov.au). |

### 2.1 Budgeted expenses and performance for Outcome 1

|  |
| --- |
| Outcome 1: Informed Government decisions on fiscal equalisation between the states and territories through advice and recommendations on the distribution of GST revenue. |

#### Budgeted expenses for Outcome 1

This table shows how much the entity intends to spend (on an accrual basis) on achieving the outcome, broken down Departmental funding sources.

Table 2.1: Budgeted expenses for Outcome 1

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
|  | 2021-22 Estimated actual $'000 | 2022-23 Budget  $'000 | 2023-24 Forward estimate $'000 | 2024-25 Forward estimate $'000 | 2025-26 Forward estimate $'000 |
| **Program 1.1: Commonwealth Grants Commission** | | |  |  |  |
| Departmental expenses |  |  |  |  |  |
| Departmental appropriation | 8,216 | 7,873 | 7,872 | 7,917 | 7,965 |
| Expenses not requiring  appropriation in the Budget  year (a) | 162 | 511 | 525 | 545 | 45 |
| **Departmental total** | 8,378 | 8,384 | 8,397 | 8,462 | 8,010 |
| **Total expenses for program 1.1** | **8,378** | **8,384** | **8,397** | **8,462** | **8,010** |
| **Total expenses for Outcome 1** | **8,378** | **8,384** | **8,397** | **8,462** | **8,010** |
|  |  |  |  |  |  |
|  | 2021-22 | 2022-23 |  |  |  |
| **Average staffing level (number)** | 28 | 34 |  |  |  |

1. Expenses not requiring appropriation in the Budget year are made up of depreciation expenses, amortisation expenses, make good expenses, and audit fees.

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

Table 2.2: Performance measure for Outcome 1

Table 2.2 details the performance measures for each program associated with Outcome 1. It also provides the related key activities as expressed in the current Corporate Plan where further detail is provided about the delivery of the activities related to the program, the context in which these activities are delivered and how the performance of these activities will be measured. Where relevant, details of the October 2022–23 Budget measures that have created new programs or materially changed existing programs are provided.

| **Outcome 1** – Informed Government decisions on the distribution of the GST among the states and territories through advice and recommendations on the distribution of GST revenue. | | |
| --- | --- | --- |
| Program 1.1– Commonwealth Grants Commission  The Commission provides independent advice to the Government on the distribution of the GST among the states and territories. | | |
| Key Activities | The Commission will prepare an annual update on the recommended GST sharing relativities. Periodically, the Commission will review the methods it uses to determine the GST sharing relativities. | |
| Year | Performance measures | Expected Performance Results |
| Prior year  2021–22 | Excellent research and analysis  Stakeholder engagement  Responsiveness to government | Achieved |
| Year | Performance measures | Planned Performance Results |
| Budget Year  2022–23 | Responsiveness to government | The Commission’s advice meets the Government’s requirements as specified in the terms of reference provided by the Commonwealth Treasurer. |
|  | Excellence in research and analysis | The research and analysis underlying the Commission’s advice are recognised to be high quality and technically robust. |
|  | Effective engagement and consultation with stakeholders | The Commission’s advice is informed by the best available information and data and considers the views of relevant stakeholders. |
| Forward Estimates  2023–26 | As per 2022–23 | As per 2022–23 |

## Section 3: Budgeted financial statements

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of entity finances for the 2022–23 budget year, including the impact of budget measures and resourcing on financial statements.

### 3.1 Budgeted financial statements

#### 3.1.1 Differences between entity resourcing and financial statements

There are no material differences between the financial information presented in the Budget Papers (most notably Budget Paper No. 1: Budget Strategy and Outlook) and Portfolio Budget Statements as a result of differences between whole‑of‑government level financial reporting.

#### 3.1.2 Explanatory notes and analysis of budgeted financial statements

The financial statements have been prepared on an Australian Accounting Standards basis.

### **3.2 Budgeted financial statements tables**

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
|  | 2021-22 Estimated actual $'000 | 2022-23 Budget  $'000 | 2023-24 Forward estimate $'000 | 2024-25 Forward estimate $'000 | 2025-26 Forward estimate $'000 |
| **EXPENSES** |  |  |  |  |  |
| Employee benefits | 5,542 | 5,472 | 5,547 | 5,642 | 5,772 |
| Suppliers | 1,607 | 2,242 | 2,160 | 2,112 | 2,028 |
| Depreciation and amortisation (a) | 467 | 658 | 679 | 700 | - |
| Finance costs | - | 12 | 11 | 8 | 10 |
| **Total expenses** | **7,616** | **8,384** | **8,397** | **8,462** | **7,810** |
| **LESS:** |  |  |  |  |  |
| **OWN-SOURCE INCOME** |  |  |  |  |  |
| **Own-source revenue** |  |  |  |  |  |
| Other | 45 | 45 | 45 | 45 | 45 |
| **Total own-source revenue** | **45** | **45** | **45** | **45** | **45** |
| **Total own-source income** | **45** | **45** | **45** | **45** | **45** |
| **Net (cost of)/contribution by  services** | **(7,571)** | **(8,339)** | **(8,352)** | **(8,417)** | **(7,765)** |
| Revenue from Government | 8,216 | 7,873 | 7,872 | 7,917 | 7,965 |
| **Surplus/(deficit) attributable to the  Australian Government** | **645** | **(466)** | **(480)** | **(500)** | **200** |
| **OTHER COMPREHENSIVE INCOME** |  |  |  |  |  |
| Changes in asset revaluation surplus | - | (200) | - | - | - |
| **Total other comprehensive income** | **-** | **(200)** | **-** | **-** | **-** |
| **Total comprehensive income/(loss)** | **645** | **(666)** | **(480)** | **(500)** | **200** |
| **Total comprehensive income/(loss)  attributable to the Australian  Government** | **645** | **(666)** | **(480)** | **(500)** | **200** |

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June (continued)

Note: Impact of net cash appropriation arrangement

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
|  | 2021-22 Estimated actual $'000 | 2022-23 Budget  $'000 | 2023-24 Forward estimate $'000 | 2024-25 Forward estimate $'000 | 2025-26 Forward estimate $'000 |
| **Total comprehensive income/(loss)  - as per statement of  Comprehensive Income** | **645** | **(666)** | **(480)** | **(500)** | **200** |
| plus: depreciation/amortisation of assets  funded through appropriations  (departmental capital budget funding  and/or equity injections) (a) | 117 | 447 | 468 | 489 | - |
| plus: depreciation/amortisation  expenses for ROU assets (b) | 350 | 211 | 211 | 211 | - |
| less: lease principal repayments (b) | 335 | 192 | 199 | 200 | 200 |
| **Net Cash Operating Surplus/ (Deficit)** | **777** | **(200)** | **-** | **-** | **-** |

1. From 2010–11, the Government introduced net cash appropriation arrangements where Bill 1 revenue appropriations for the depreciation/amortisation expenses of non‑corporate Commonwealth entities (and select corporate Commonwealth entities) were replaced with a separate capital budget (the Departmental Capital Budget, or DCB) provided through Bill 1 equity appropriations. For information regarding DCBs, please refer to Table 3.5 Departmental Capital Budget Statement.
2. Applies leases under AASB 16 Leases.

Prepared on Australian Accounting Standards basis.

Table 3.2: Budgeted departmental balance sheet (as at 30 June)

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
|  | 2021-22 Estimated actual $'000 | 2022-23 Budget  $'000 | 2023-24 Forward estimate $'000 | 2024-25 Forward estimate $'000 | 2025-26 Forward estimate $'000 |
| **ASSETS** |  |  |  |  |  |
| **Financial assets** |  |  |  |  |  |
| Cash and cash equivalents | 172 | 172 | 172 | 172 | 172 |
| Trade and other receivables | 12,261 | 11,585 | 11,585 | 11,585 | 11,585 |
| ***Total financial assets*** | ***12,433*** | ***11,757*** | ***11,757*** | ***11,757*** | ***11,757*** |
| **Non-financial assets** |  |  |  |  |  |
| Land and buildings | 752 | 2,620 | 2,309 | 1,998 | 1,998 |
| Property, plant and equipment | 418 | 418 | 418 | 418 | 484 |
| Intangibles | 888 | 806 | 705 | 585 | 789 |
| Other non-financial assets | 81 | 57 | 57 | 57 | 57 |
| ***Total non-financial assets*** | ***2,139*** | ***3,901*** | ***3,489*** | ***3,058*** | ***3,328*** |
| Assets held for sale |  |  |  |  |  |
| **Total assets** | **14,572** | **15,658** | **15,246** | **14,815** | **15,085** |
| **LIABILITIES** |  |  |  |  |  |
| **Payables** |  |  |  |  |  |
| Suppliers | 478 | 478 | 478 | 478 | 478 |
| Other payables | 153 | 153 | 153 | 153 | 153 |
| ***Total payables*** | ***631*** | ***631*** | ***631*** | ***631*** | ***631*** |
| **Interest bearing liabilities** |  |  |  |  |  |
| Leases | - | 1,287 | 1,088 | 888 | 688 |
| ***Total interest bearing liabilities*** | **-** | ***1,287*** | ***1,088*** | ***888*** | ***688*** |
| **Provisions** |  |  |  |  |  |
| Employee provisions | 1,472 | 1,472 | 1,472 | 1,472 | 1,472 |
| ***Total provisions*** | ***1,472*** | ***1,472*** | ***1,472*** | ***1,472*** | ***1,472*** |
| **Total liabilities** | **2,103** | **3,390** | **3,191** | **2,991** | **2,791** |
| **Net assets** | **12,469** | **12,268** | **12,055** | **11,824** | **12,294** |
| **EQUITY\*** |  |  |  |  |  |
| **Parent entity interest** |  |  |  |  |  |
| Contributed equity | 3,090 | 3,355 | 3,622 | 3,891 | 4,161 |
| Reserves | 200 | - | - | - | - |
| Retained surplus (accumulated  deficit) | 9,179 | 8,913 | 8,433 | 7,933 | 8,133 |
| ***Total parent entity interest*** | ***12,469*** | ***12,268*** | ***12,055*** | ***11,824*** | ***12,294*** |
| **Total equity** | **12,469** | **12,268** | **12,055** | **11,824** | **12,294** |

Prepared on Australian Accounting Standards basis.

\* ‘Equity’ is the residual interest in assets after deduction of liabilities.

Table 3.3: Departmental statement of changes in equity – summary of movement (Budget year 2022–23)

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
|  | Retained earnings  $'000 | Asset revaluation reserve $'000 | Other reserves  $'000 | Contributed equity/ capital $'000 | Total equity   $'000 |
| **Opening balance as at 1 July 2022** |  |  |  |  |  |
| Balance carried forward from  previous period | 9,179 | 200 | - | 3,090 | 12,469 |
| ***Adjusted opening balance*** | ***9,179*** | ***200*** | ***-*** | ***3,090*** | ***12,469*** |
| **Comprehensive income** |  |  |  |  |  |
| Surplus/(deficit) for the period | (466) | - | - | - | (466) |
| ***Total comprehensive income*** | ***(466)*** | ***-*** | ***-*** | ***-*** | ***(466)*** |
| **Transactions with owners** |  |  |  |  |  |
| ***Contributions by owners*** |  |  |  |  |  |
| Departmental Capital Budget (DCB) | - | - | - | 265 | 265 |
| ***Sub-total transactions with  owners*** | ***-*** | ***-*** | ***-*** | ***265*** | ***265*** |
| Transfers between equity | 200 | (200) | - | - | - |
| **Estimated closing balance as at  30 June 2023** | **8,913** | **-** | **-** | **3,355** | **12,268** |
| **Closing balance attributable to  the Australian Government** | **8,913** | **-** | **-** | **3,355** | **12,268** |

Prepared on Australian Accounting Standards basis.

Table 3.4: Budgeted departmental statement of cash flows (for the period ended 30 June)

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
|  | 2021-22 Estimated actual $'000 | 2022-23 Budget  $'000 | 2023-24 Forward estimate $'000 | 2024-25 Forward estimate $'000 | 2025-26 Forward estimate $'000 |
| **OPERATING ACTIVITIES** |  |  |  |  |  |
| **Cash received** |  |  |  |  |  |
| Appropriations | 7,742 | 8,549 | 7,872 | 7,917 | 7,965 |
| Sale of goods and rendering of  services | 28 | - | - | - | - |
| Net GST received | 153 | - | - | - | - |
| ***Total cash received*** | ***7,923*** | ***8,549*** | ***7,872*** | ***7,917*** | ***7,965*** |
| **Cash used** |  |  |  |  |  |
| Employees | 5,918 | 5,472 | 5,547 | 5,642 | 5,772 |
| Suppliers | 222 | 2,173 | 2,115 | 2,067 | 1,983 |
| Net GST paid | 258 | - | - | - | - |
| Interest payments on lease liability | - | 12 | 11 | 8 | 10 |
| Other | 53 | - | - | - | - |
| ***Total cash used*** | ***6,451*** | ***7,657*** | ***7,673*** | ***7,717*** | ***7,765*** |
| **Net cash from/(used by)  operating activities** | **1,472** | **892** | **199** | **200** | **200** |
| **INVESTING ACTIVITIES** |  |  |  |  |  |
| **Cash used** |  |  |  |  |  |
| Purchase of property, plant and  equipment and intangibles | 2,785 | 965 | 267 | 269 | 270 |
| ***Total cash used*** | ***2,785*** | ***965*** | ***267*** | ***269*** | ***270*** |
| **Net cash from/(used by)  investing activities** | **(2,785)** | **(965)** | **(267)** | **(269)** | **(270)** |
| **FINANCING ACTIVITIES** |  |  |  |  |  |
| **Cash received** |  |  |  |  |  |
| Contributed equity | 1,720 | 265 | 267 | 269 | 270 |
| ***Total cash received*** | ***1,720*** | ***265*** | ***267*** | ***269*** | ***270*** |
| **Cash used** |  |  |  |  |  |
| Principal payments on lease liability | 335 | 192 | 199 | 200 | 200 |
| ***Total cash used*** | ***335*** | ***192*** | ***199*** | ***200*** | ***200*** |
| **Net cash from/(used by)  financing activities** | **1,385** | **73** | **68** | **69** | **70** |
| **Net increase/(decrease) in cash  held** | **72** | **-** | **-** | **-** | **-** |
| Cash and cash equivalents at the  beginning of the reporting period | 100 | 172 | 172 | 172 | 172 |
| **Cash and cash equivalents at  the end of the reporting period** | **172** | **172** | **172** | **172** | **172** |

Prepared on Australian Accounting Standards basis.

Table 3.5: Departmental capital budget statement (for the period ended 30 June)

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
|  | 2021-22 Estimated actual $'000 | 2022-23 Budget  $'000 | 2023-24 Forward estimate $'000 | 2024-25 Forward estimate $'000 | 2025-26 Forward estimate $'000 |
| **NEW CAPITAL APPROPRIATIONS** |  |  |  |  |  |
| Capital budget - Bill 1 (DCB) | 1,102 | 265 | 267 | 269 | 270 |
| **Total new capital appropriations** | **1,102** | **265** | **267** | **269** | **270** |
| ***Provided for:*** |  |  |  |  |  |
| *Purchase of non-financial assets* | *1,102* | *265* | *267* | *269* | *270* |
| ***Total items*** | ***1,102*** | ***265*** | ***267*** | ***269*** | ***270*** |
| **PURCHASE OF NON-FINANCIAL  ASSETS** |  |  |  |  |  |
| Funded by capital appropriation -  DCB (a) | 1,102 | 265 | 267 | 269 | 270 |
| Funded internally from departmental  resources (a) | - | 700 | - | - | - |
| **TOTAL** | **1,102** | **965** | **267** | **269** | **270** |
| **RECONCILIATION OF CASH USED  TO ACQUIRE ASSETS TO ASSET  MOVEMENT TABLE** |  |  |  |  |  |
| Total purchases | 1,102 | 965 | 267 | 269 | 270 |
| **Total cash used to acquire assets** | **1,102** | **965** | **267** | **269** | **270** |

Prepared on Australian Accounting Standards basis.

1. Includes purchases from current and previous years’ Departmental Capital Budgets (DCBs).

Table 3.6: Statement of departmental asset movements (Budget year 2022–23)

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Buildings    $'000 | Other property, plant and equipment $'000 | Computer software and intangibles  $'000 | Total    $'000 |
| **As at 1 July 2022** |  |  |  |  |
| Gross book value | 908 | 590 | 910 | 2,408 |
| Gross book value - ROU assets | 1,050 | - | - | 1,050 |
| Accumulated depreciation/  amortisation and impairment | (156) | (172) | (22) | (350) |
| Accumulated depreciation/amortisation and   impairment - ROU assets | (1,050) | - | - | (1,050) |
| **Opening net book balance** | **752** | **418** | **888** | **2,058** |
| **Capital asset additions** |  |  |  |  |
| **Estimated expenditure on new  or replacement assets** |  |  |  |  |
| By purchase - appropriation ordinary  annual services (a) | 700 | 62 | 203 | 965 |
| By purchase - appropriation ordinary  annual services - ROU assets | 1,479 | - | - | 1,479 |
| **Total additions** | **2,179** | **62** | **203** | **2,444** |
| **Other movements** |  |  |  |  |
| Depreciation/amortisation expense | (100) | (62) | (285) | (447) |
| Depreciation/amortisation on   ROU assets | (211) | - | - | (211) |
| **Total other movements** | **(311)** | **(62)** | **(285)** | **(658)** |
| **As at 30 June 2023** |  |  |  |  |
| Gross book value | 1,608 | 652 | 1,113 | 3,373 |
| Gross book value - ROU assets | 2,529 | - | - | 2,529 |
| Accumulated depreciation/  amortisation and impairment | (256) | (234) | (307) | (797) |
| Accumulated depreciation/amortisation and   impairment - ROU assets | (1,261) | - | - | (1,261) |
| **Closing net book balance** | **2,620** | **418** | **806** | **3,844** |

Prepared on Australian Accounting Standards basis.

1. ‘Appropriation ordinary annual services’ refers to funding provided through Appropriation Bill (No. 1) 2022–23 for depreciation/amortisation expenses, DCBs or other operational expenses.