PRE-ELECTION ECONOMIC AND FISCAL OUTLOOK 2004

A REPORT BY THE SECRETARY TO THE TREASURY AND THE SECRETARY TO THE DEPARTMENT OF FINANCE AND ADMINISTRATION

SEPTEMBER 2004

© Commonwealth of Australia 2004

ISBN 0 642 74247 2

This work is copyright. Apart from any use as permitted under the *Copyright Act 1968*, no part may be reproduced by any process without prior written permission from the Commonwealth available from the Department of Communications, Information Technology and the Arts. Requests and inquiries concerning reproduction and rights should be addressed to:

The Commonwealth Copyright Administration Intellectual Property Branch Department of Communications, Information Technology and the Arts GPO Box 2154 CANBERRA ACT 2601

Or posted at: http://www.dcita.gov.au/cca

Internet

The *Pre-Election Economic and Fiscal Outlook 2004* is available on the Treasury website at: www.treasury.gov.au and on the Department of Finance and Administration website at: www.finance.gov.au

Purchasing copies

Over the counter at: 16 Nyrang Street, Fyshwick ACT

CanPrint (Infoservices) Telesales: Toll Free 1300 889 873 (Operator service available between 8 am and 5 pm AEST weekdays. Message facility available for after hours calls.)

CanPrint (Infoservices) Mail Order Sales: PO Box 7456 Canberra MC ACT 2610

By email at: sales@infoservices.com.au

Printed by CanPrint Communications Pty Ltd

Foreword

The *Charter of Budget Honesty Act 1998* (the Charter) provides for the Secretaries to the Departments of the Treasury and of Finance and Administration (the Secretaries) to publicly release a Pre-Election Economic and Fiscal Outlook report (PEFO) within ten days of the issue of the writ for a general election. Such a writ was issued on 31 August 2004.

The purpose of the PEFO is to provide updated information on the economic and fiscal outlook. The information in the report takes into account, to the fullest extent possible, all Government decisions made before the issue of the writ and all other circumstances that may have a material effect on the fiscal and economic outlook.

In recognition of the limited time available to prepare the PEFO, the Charter provides that information which is unchanged from that provided in an earlier economic and fiscal outlook report may be summarised in the PEFO.

The 2004 PEFO updates the estimates contained in the 2004-05 Budget. It takes into account information contained in the June quarter national accounts, and all decisions taken by the Government since the 2004-05 Budget.

Consistent with the Charter's requirements, the PEFO:

- provides an updated fiscal outlook;
- presents the updated economic forecasts which underpin the revised expenses, capital and revenue estimates;
- summarises the changes in the expenses, capital and revenue estimates;
- provides in Attachment A a summary of the external reporting standards used in the preparation of the PEFO;
- provides in Attachment B updated financial statements;
- discusses in **Attachment C** the sensitivity of the forward budget estimates to changes in major economic parameters;
- lists in **Appendix A** the policy decisions taken by the Government since the 2004-05 Budget;
- provides in **Appendix B** the general government financial statements on a Government Finance Statistics (GFS) basis, consistent with the *Accrual Uniform Presentation Framework;*
- provides in **Appendix C** the general government financial statements on an Australian Accounting Standards (AAS) basis; and
- updates in **Appendix D** the general and specific risks to the forward budget estimates for material changes in these risks since the 2004-05 Budget.

STATEMENT BY THE TREASURER AND THE MINISTER FOR FINANCE AND ADMINISTRATION

Consistent with the *Charter of Budget Honesty Act 1998*, we declare that we have disclosed to the Secretary to the Treasury and the Secretary to the Department of Finance and Administration all details of any Government decision, or any other circumstance, that we know about:

- (i) that has, or could have, material fiscal or economic implications; and
- (ii) that neither of the responsible Secretaries could reasonably be expected to know about.

rello

Peter Costello Treasurer - 2 SEP 2004

Nick Minchin Minister for Finance and Administration - 2 SEP 2004

STATEMENT BY THE SECRETARY TO THE TREASURY AND THE SECRETARY TO THE DEPARTMENT OF FINANCE AND ADMINISTRATION

Consistent with the *Charter of Budget Honesty Act 1998*, we declare that, to the fullest extent possible, the information in the *Pre-Election Economic and Fiscal Outlook 2004* for which we are responsible:

- (i) reflects the best professional judgement of the officers of the Treasury and the Department of Finance and Administration;
- (ii) takes into account all economic and fiscal information available; and
- (iii) incorporates the fiscal implications of Government decisions and circumstances disclosed by the responsible Ministers.

Ken Henry Secretary to the Treasury

8 September 2004

I J Watt Secretary to the Department of Finance and Administration 8 September 2004

CONTENTS

Foreword	iii
Overview	1
Economic outlook	1
Fiscal outlook	4
Attachment A: External Reporting Standards	9
Attachment B: Budget Financial Statements	11
Attachment C: Sensitivity of the fiscal balance to economic developments	16
Appendices	
Appendix A: Summary of policy decisions	19
Appendix B: Government Finance Statistics Statements	27
Appendix C: Australian Accounting Standards Financial Statements	35
Appendix D: Statement of Risks	41

Notes

- (a) The following definitions are used in the Pre-Election Economic and Fiscal Outlook:
 - 'real' means adjusted for the effect of inflation;
 - real growth in expenses is measured using the non-farm Gross Domestic Product deflator;
 - Budget year refers to 2004-05, while the forward years refer to 2005-06, 2006-07 and 2007-08; and
 - one billion is equal to one thousand million.
- (b) Figures in tables and generally in the text have been rounded. Discrepancies in tables between totals and sums of components are due to rounding:
 - estimates under \$100,000 are rounded to the nearest thousand;
 - estimates \$100,000 and over are generally rounded to the nearest tenth of a million;
 - estimates midway between rounding points are rounded up; and
 - the percentage changes in statistical tables are calculated using unrounded data.
- (c) For the budget balance, a negative sign indicates a deficit while no sign indicates a surplus.
- (d) The following notations are used:

NEC/nec	not elsewhere classified
AEST	Australian Eastern Standard Time
-	nil
	not zero but rounded to zero
na	not applicable (unless otherwise specified)
nfp	not for publication
(e)	estimates
(p)	projections
\$m	\$ million
\$b	\$ billion

(e) The Australian Capital Territory and the Northern Territory are referred to as 'the Territories'. References to the 'States' or 'each State' include the territories. The following abbreviations are used for the names of the States, where appropriate:

NSW	New South Wales
VIC	Victoria
QLD	Queensland
WA	Western Australia
SA	South Australia
TAS	Tasmania
ACT	Australian Capital Territory
NT	Northern Territory

(f) In this paper the term Commonwealth refers to the Commonwealth of Australia. The term is used when referring to the legal entity of the Commonwealth of Australia.

The term Australian Government is used when referring to the Government and the decisions and activities made by the Government on behalf of the Commonwealth of Australia.