# **AUSTRALIAN PRUDENTIAL REGULATION AUTHORITY**

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# **AUSTRALIAN PRUDENTIAL REGULATION AUTHORITY**

# Section 1: Agency overview and resources

## 1.1 STRATEGIC DIRECTION STATEMENT

The role of the Australian Prudential Regulation Authority (APRA) is developing and enforcing a robust prudential framework of legislation, prudential standards and prudential guidance that promotes prudent behaviour by authorised deposit-taking institutions (ADI), insurance companies, superannuation funds and other financial institutions it supervises, with the key aim of protecting the interests of their depositors, policyholders and superannuation fund members.

Prudential regulation focuses on the quality of an institution's systems for identifying, measuring and managing the various risks in its business.

In carrying out this role, APRA will enhance public confidence in Australia's financial institutions through a prudential framework that balances financial safety and efficiency, competition, contestability and competitive neutrality. This is achieved by:

- the development and implementation of prudential requirements to be observed by regulated institutions;
- a risk-based approach to the supervision of regulated institutions, and remediation or enforcement measures, to ensure that risk-taking is conducted within reasonable bounds and that risks are clearly identified and managed; and
- advice to the Australian Government on the development of regulation and legislation affecting regulated institutions and the financial markets in which they operate.

Prudential regulation cannot and should not seek to guarantee a zero failure rate of prudentially regulated institutions or provide absolute protection for market participants (including consumers). Rather, the objective of the prudential regulation regime is to maintain a low incidence of failure of regulated institutions while not impeding continued improvement in efficiency or hindering competition.

In APRA's *Statement of Intent*, it committed itself to further developing its risk-based supervisory approach and to be focussed on outcomes.

In 2013-14, APRA's main strategic objectives are to:

- conduct effective, ongoing supervision of all APRA-regulated institutions in accordance with a consistent APRA-wide supervisory approach;
- consolidate the prudential framework by enhancing prudential standards where appropriate, in line with the global reform initiatives endorsed by the G20 and overseen by the Financial Stability Board;
- enhance the efficiency and effectiveness of APRA's supervisory tools and systems through better integration of and greater analytical support for its risk-rating systems, including workflow and document management;
- enhance APRA's effectiveness by continuing to ensure it recruits and retains the right people for the job, develops the skills and knowledge of its staff and deploys them where they are most needed in APRA; and
- remain well prepared for a crisis affecting APRA's own operations, a financial crisis in a regulated institution or a systemic crisis.

APRA's supervisory activities in 2012-13 have been conducted against a backdrop of strong swings in sentiment in global financial markets. Bouts of market volatility that have characterised the global financial crisis continued up to the latter part of 2012, as Eurozone tensions, concerns about the US fiscal outlook and faltering growth in the US and Chinese economies weighed heavily on sentiment. Over subsequent months, however, global financial conditions improved significantly. Confidence was buoyed by the assertive stance of monetary policy in major economies, signs of recovery in the US economy and positive policy commitments in Europe to deal with its sovereign debt and banking system problems. Nonetheless, the bailout for Cyprus was a reminder of the scale of the challenge facing European policymakers and the fragility of market sentiment. The Australian financial system remained in a relatively strong position in the face of the unsettled global environment in 2012-13, supported by the underlying momentum of the Australian economy. APRA has maintained a heightened level of supervisory intensity throughout this period and has made considerable progress on its substantial prudential policy agenda.

APRA's activities will continue at this tempo in 2013-14. Its supervisory oversight will focus, in particular, on how regulated institutions adapt to the continued caution of households and much of the business sector, which has reflected in only moderate growth in business volumes that may continue for some time. On the policy front, with substantial reforms to capital adequacy regimes in the ADI and insurance industries now in place, APRA will focus on implementing the new global bank liquidity framework in Australia, on finalising a new prudential framework for conglomerate groups and a revised framework for securitisation, and on bedding-down relevant aspects of the Government's Stronger Super reforms.

#### **Agency resource statement** 1.2

Table 1.1 shows the total resources for APRA.

Table 1.1: Australian Prudential Regulation Authority resource statement — Budget estimates for 2013-14 as at Budget May 2013

		Estimate of				
		prior year				Actual
		amounts	Proposed		Total	available
		available in +	at Budget	=	estimate	appropriation
		2013-14	2013-14		2013-14	2012-13
	_	\$'000	\$'000		\$'000	\$'000
Ordinary annual services						
Departmental appropriation						
Departmental appropriation		-	2,493	1	2,493	3,078
Receipts from other sources (s31)		-	5,457	2	5,457	5,453
Total ordinary annual services	Α	-	7,950		7,950	8,531
Other services						
Departmental non-operating						
Equity injections		-	4,270	3	4,270	4,810
Total other services	В	=	4,270		4,270	4,810
Total available annual						
appropriations (A+B)		-	12,220		12,220	13,341
Special appropriations						
Financial Management and						
Accountability Act 1997		=	-		-	=
Total special appropriations	С	=	-		-	-
Total appropriations excluding						
special accounts (A+B+C)		-	12,220		12,220	13,341
Special accounts						
Opening balance <sup>4</sup>		53,465	-		53,465	-
Appropriation receipts		-	12,220		12,220	13,341
Non-appropriation receipts to						
special accounts		=	109,922		109,922	113,046
Total special accounts	D _	53,465	122,142		175,607	126,387
Total resourcing (A+B+C+D)		53,465	134,362		187,827	139,728
Less appropriations drawn from						
annual or special appropriations						
above and credited to						
special accounts			12,220		12,220	13,341
Total net resourcing for APRA		53,465	122,142		175,607	126,387

<sup>1.</sup> Appropriation Bill (No. 1) 2013-14.

<sup>2.</sup> Receipts received under section 31 (s31) of the Financial Management and Accountability Act 1997.

Appropriation Bill (No. 2) 2013-14.
 Estimated opening balance for special accounts. For further detail on special accounts see Table 3.1.2.

#### 1.3 **BUDGET MEASURES**

Budget measures relating to APRA and are summarised below.

Table 1.2: Australian Prudential Regulation Authority 2013-14 Budget measures

	_		•		_	
		2012-13	2013-14	2014-15	2015-16	2016-17
	Program	\$'000	\$'000	\$'000	\$'000	\$'000
Expense measure						
Targeted savings - public service						
efficiencies <sup>1</sup>	1.1	-	(233)	(213)	(197)	(153)
Total expense measures		-	(233)	(213)	(197)	(153)
Related revenue						
Over-the-counter derivatives						
market supervision <sup>2</sup>	1.1	-	2,961	1,249	919	785
Superannuation - further financial						
assistance grants to compensate						
fund members for the failure of						
Trio <sup>3</sup>	1.1	-	-	-	-	-
Superannuation Complaints Tribunal -						
additional funding <sup>2</sup>	1.1	-	1,045	882	305	344
Total related revenue		-	4,006	2,131	1,224	1,129

<sup>1</sup> This measure was included as a cross portfolio measure in the Mid-Year Economic and Fiscal Outlook 2012-13. The fiscal impact for this measure is in addition to the impact previously reported for this measure in the Treasury *Portfolio Additional Estimates Statements 2012-13.*2. These measures relate to expense measures for the Australian Securities and Investments Commission.

<sup>3.</sup> This measure was also included in the Treasury Portfolio Additional Estimates Statements 2012-13. Prepared on a Government Finance Statistics (fiscal) basis.

# Section 2: Outcomes and planned performance

#### 2.1 OUTCOMES AND PERFORMANCE INFORMATION

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government agencies achieve the intended results of their outcome statements. Agencies are required to identify the programs that contribute to Government outcomes over the budget and forward years.

APRA's outcome is described below, specifying the strategy, program objective, program deliverables and program key performance indicators used to assess and monitor the performance of APRA.

Outcome 1: Enhanced public confidence in Australia's financial institutions through a framework of prudential regulation which balances financial safety and efficiency, competition, contestability and competitive neutrality

#### **Outcome 1 strategy**

The role of APRA is developing and enforcing a robust prudential framework that promotes prudent behaviour by ADIs, insurance companies, superannuation funds and other financial institutions it supervises, with the key aim of protecting the interests of their depositors, policyholders and superannuation fund members.

Prudential regulation focuses on the quality of an institution's systems for identifying, measuring and managing the various risks in its business.

## **Outcome expense statement**

Table 2.1 provides an overview of the total expenses for Outcome 1.

Table 2.1: Budgeted expenses for Outcome 1

Average staffing level (number)	609	609
	2011-12	2012-13
Total expenses for Outcome 1	117,558	124,690
Other Services (Appropriation Bill No. 2)	4,810	4,270
Revenues from Independent Sources (section 31)	5,453	5,457
Ordinary Annual Services (Appropriation Bill No. 1)	3,078	2,493
Special accounts	104,217	112,470
Departmental expenses		
Program 1.1: Australian Prudential Regulation Authority		
	\$'000	\$'000
contestability and competitive neutrality	expenses	expenses
which balances financial safety and efficiency, competition,	actual	Estimated
financial institutions through a framework of prudential regulation	Estimated	2013-14
Outcome 1: Enhanced public confidence in Australia's	2012-13	

#### **Contributions to Outcome 1**

## **Program 1.1: Australian Prudential Regulation Authority**

#### **Program objective**

To enhance public confidence in Australia's financial institutions through a framework of prudential regulation that balances financial safety and efficiency, competition, contestability and competitive neutrality.

## **Program expenses**

There are no significant changes to estimates across the forward years.

Table 2.2: Program expenses

<u> </u>					
	2012-13		2014-15	2015-16	2016-17
	Revised	2013-14	Forward	Forward	Forward
	budget	Budget	year 1	year 2	year 3
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual departmental expenses					
Departmental items	117,558	124,690	124,087	128,877	130,022
Total expenses	117,558	124,690	124,087	128,877	130,022

# **Program deliverables**

APRA has the following program deliverables:

 the issuance of prudential standards and guidance to assist regulated industries manage risk;

- active oversight of regulated institutions aimed at mitigating financial loss by depositors, policyholders and superannuation fund members that may result from the failure of a regulated institution to adequately manage risk; and
- advice to government on prudential regulation policy development; advice on amendments to legislation and regulations administered by APRA; and briefing to the government on matters emerging from international fora that may impact on prudential policy.

#### Program key performance indicators

APRA has the following key performance indicators:

- timely issuance of prudential standards and guidance that address risk management exposures of regulated institutions;
- identification of emerging prudential risks within regulated institutions through programs of on-site visits and off-site surveillance and the supervision of remedial actions to effectively manage such risks;
- exercise of APRA's formal enforcement powers where necessary to protect the interests of depositors, policyholders, superannuation fund members or the public interest generally; and
- timely briefings to government on financial system developments and on major items of policy interest emerging from APRA's participation in international fora.

# Section 3: Explanatory tables and budgeted financial statements

Section 3 presents explanatory tables and budgeted financial statements that provide a comprehensive snapshot of APRA's finances for the budget year 2013-14. It explains how budget plans are incorporated into the financial statements and provides further details of the reconciliation between appropriations and program expenses, movements in administered funds, and special accounts.

#### 3.1 EXPLANATORY TABLES

# 3.1.1 Movement of administered funds between years

APRA has not moved any administered funds between years.

# 3.1.2 Special accounts

Special accounts provide a means to set aside and record amounts used for specified purposes. Special accounts can be created by a Finance Minister's Determination under the *Financial Management and Accountability Act* 1997 or under separate enabling legislation. Table 3.1.2 shows the expected additions (receipts) and reductions (payments) for each account used by APRA.

Table 3.1.2: Estimates of special account cash flows and balances

			Receipts			
		Opening	non-	Receipts		Closing
		balance	appropriated	appropriated	Payments	balance
		2013-14	2013-14	2013-14	2013-14	2013-14
		2012-13	2012-13	2012-13	2012-13	2012-13
	Outcome	\$'000	\$'000	\$'000	\$'000	\$'000
Australian Prudential Regulation	1	51,172	109,922	12,220	122,355	50,959
Authority Special Account		44,552	113,046	13,341	119,767	51,172
Financial Claims Scheme	1	293	-	-	-	293
Special Account		293	-	-	-	293
Lloyd's Deposit Trust	1	2,000	-	-	-	2,000
Special Account		2,000	-	-	-	2,000
Total special accounts						
2013-14 Budget estimate		53,465	109,922	12,220	122,355	53,252
Total special accounts						
2012-13 estimate actual		46,845	113,046	13,341	119,767	53,465

#### 3.1.3 Australian Government Indigenous Expenditure

APRA does not have any Australian Government Indigenous Expenditure.

# 3.2 BUDGETED FINANCIAL STATEMENTS

## 3.2.1 Differences in agency resourcing and financial statements

There are no material differences between agency resourcing and financial statements.

#### 3.2.2 Analysis of budgeted financial statements

The departmental comprehensive income statement (Table 3.2.1) indicates only marginal change, in available appropriation revenue, year on year. APRA has deferred some of its activities from 2012-13 into 2013-14, which will create an operating deficit in 2013-14.

Employee expenses of \$91.3 million support an average staffing level (ASL) of 609 in 2013-14. The estimated staffing will enable APRA to maintain the current intensity of its supervisory and prudential policy activities, improve its crisis readiness, bed down the Stronger Super reforms and implement the new global bank liquidity frameworks in Australia.

Supplier costs in 2013-14 take into account savings on premises leasing costs and reductions in technology, travel and property expenditures in line with whole-of-government requirements.

The budgeted departmental balance sheet (Table 3.2.2) shows that APRA will maintain sufficient financial assets to meet all known employee and supplier commitments as and when they fall due.

Contributed equity will increase by \$4.3 million in 2013-14 in support of APRA's infrastructure investment plans.

Retained surpluses are set to maintain general reserves at a level sufficient to accommodate unforseen business needs that may arise from supervision of at-risk institutions.

The budgeted departmental statement of cash flows (Table 3.2.3) reflects the source and application of appropriations and other revenue, as detailed in Table 3.2.1.

The departmental capital budget statement (Table 3.2.5) indicates APRA's capital needs will be partly met by equity injections of \$4.4 million over two years, reflecting approved 2013-14 and 2014-15 measures, and partly by internally generated resources. The planned movement of fixed assets and intangibles between 2013-2014 and 2014-15 is shown in Table 3.2.6.

The schedule of budgeted income and expenses administered on behalf of government (Table 3.2.7) shows the amounts APRA collects in supervisory levies from the finance industry on behalf of the Government under the *Financial Institutions Supervisory Levies Collection Act 1998*. Apart from the amount required to fund APRA, the levies also include amounts to fund the activities of the Australian Taxation Office (ATO) for unclaimed monies, lost member functions and for the implementation of the Stronger Super — SuperStream reforms, the Australian Securities and Investments Commission (ASIC) for consumer protection and market integrity functions, and the Department of Human Services (DHS) for the administration of claims for early release of superannuation benefits on compassionate grounds.

The schedule of budgeted assets and liabilities administered on behalf of Government (Table 3.2.8) mainly reflects the unused funds relating to the Financial Claims Scheme.

The schedule of budgeted administered cash flows (Table 3.2.9), indicates that cash collected is swept daily from the APRA account to the Official Public Account (OPA), from which APRA, in turn, draws down the amounts appropriated to it by the Parliament (as per Table 3.2.1). The residual is retained in the OPA to meet Treasurer's Determinations for the ATO, ASIC and DHS.

#### 3.2.3 Budgeted financial statements tables

Table 3.2.1: Comprehensive income statement (Showing Net Cost of Services) (for the period ended 30 June)

(ioi dio poriod oridod oo odiio)					
	Estimated	Budget	Forward	Forward	Forward
	actual	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
EXPENSES					
Employee benefits	87,794	91,330	90,786	93,823	94,843
Supplier	24,341	24,743	24,740	25,663	26,505
Depreciation and amortisation	5,423	8,617	8,561	9,391	8,674
Total expenses	117,558	124,690	124,087	128,877	130,022
LESS:					
OWN-SOURCE INCOME					
Revenue					
Sale of goods and rendering of					
services	3,792	3,980	3,980	3,980	3,980
Other revenue	1,661	1,477	1,491	1,504	1,518
Total revenue	5,453	5,457	5,471	5,484	5,498
Total own-source income	5,453	5,457	5,471	5,484	5,498
Net cost of (contribution by)					
services	112,105	119,233	118,616	123,393	124,524
Appropriation revenue	116,124	112,415	118,616	123,393	124,524
Surplus (deficit) attributable to the					
Australian Government	4,019	(6,818)	-	-	-

Table 3.2.2: Budgeted departmental balance sheet (as at 30 June)

Table 3.2.2: Budgeted department	iai balance	e Sneet (a	s at 30 Jui	ie)	
	Actual	Budget	Forward	Forward	Forward
	estimate	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
ASSETS					
Financial assets					
Cash	1,739	1,739	1,739	1,739	1,739
Receivables	53,401	53,188	55,451	60,718	68,460
Total financial assets	55,140	54,927	57,190	62,457	70,199
Non-financial assets					
Infrastructure, plant and equipment	5,823	5,823	5,823	5,823	5,823
Intangibles	17,654	19,142	20,616	16,482	12,808
Other	1,964	1,964	1,964	1,964	1,964
Total non-financial assets	25,441	26,929	28,403	24,269	20,595
Total assets	80,581	81,856	85,593	86,726	90,794
LIABILITIES					
Provisions					
Employees	36,516	40,203	43,695	44,690	48,620
Other	4,420	4,556	4,693	4,831	4,969
Total provisions	40,936	44,759	48,388	49,521	53,589
Payables					
Suppliers	2,128	2,128	2,128	2,128	2,128
Total payables	2,128	2,128	2,128	2,128	2,128
Total liabilities	43,064	46,887	50,516	51,649	55,717
Net assets	37,517	34,969	35,077	35,077	35,077
EQUITY					
Contributed equity	12,279	16,549	16,657	16,657	16,657
Reserves	12,467	12,467	12,467	12,467	12,467
Retained surpluses or					
accumulated deficits	12,771	5,953	5,953	5,953	5,953
Total equity	37,517	34,969	35,077	35,077	35,077
Current assets	57,104	56,891	59,154	64,421	72,163
Non-current assets	23,477	24,965	26,439	22,305	18,631
Current liabilities	32,830	35,697	38,419	39,269	42,320
Non-current liabilities	10,234	11,190	12,097	12,380	13,397

Table 3.2.3: Budgeted departmental statement of cash flows (for the period ended 30 June)

(for the period chaca of danc)					
	Actual	Budget	Forward	Forward	Forward
	estimate	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
OPERATING ACTIVITIES					
Cash received					
Goods and services	3,792	3,980	3,980	3,980	3,980
Appropriations	116,124	112,415	118,616	123,393	124,524
Other	1,661	1,477	1,491	1,504	1,518
Total cash received	121,577	117,872	124,087	128,877	130,022
Cash used					
Employees	87,794	91,330	90,787	93,822	94,843
Suppliers	28,233	20,707	23,373	29,798	30,179
Total cash used	116,027	112,037	114,160	123,620	125,022
Net cash from or (used by)					
operating activities	5,550	5,835	9,927	5,257	5,000
INVESTING ACTIVITIES					
Cash used					
Purchase of property, plant					
and equipment/intangibles	10,360	10,105	10,035	5,257	5,000
Total cash used	10,360	10,105	10,035	5,257	5,000
Net cash from or (used by)					
investing activities	(10,360)	(10,105)	(10,035)	(5,257)	(5,000)
FINANCING ACTIVITIES					
Cash received					
Appropriations - contributed equity	4,810	4,270	108	=	-
Total cash received	4,810	4,270	108	-	-
Net cash from or (used by)					
financing activities	4,810	4,270	108	-	-
Net increase (or decrease)					
in cash held	-	-	-	-	-
Cash at the beginning of					
the reporting period	1,739	1,739	1,739	1,739	1,739
Cash at the end of the					
reporting period	1,739	1,739	1,739	1,739	1,739

Table 3.2.4: Departmental statement of changes in equity — summary of movement (Budget year 2013-14)

movement (Budget year 2013-1	17)	• •		0 (" )	
		Asset		Contributed	
	Retained	revaluation	Other	equity/	Total
	surpluses	reserve	reserves	capital	equity
	\$'000	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2012					
Balance carried forward from					
previous period	12,771	6,467	6,000	12,279	37,517
Adjusted opening balance	12,771	6,467	6,000	12,279	37,517
Comprehensive income					
Surplus (deficit) for the period	(6,818)	-	-	-	(6,818)
Total comprehensive income					
recognised directly in equity	(6,818)	-	-	-	(6,818)
Transactions with owners					
Equity Injection	-	-	-	4,270	4,270
Total Transactions with owners	-	-	-	4,270	4,270
Estimated closing balance					
as at 30 June 2013	5,953	6,467	6,000	16,549	34,969

Table 3.2.5: Departmental capital budget (DCB) statement

	Estimated	Budget	Forward	Forward	Forward
	actual	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
NEW CAPITAL APPROPRIATIONS					_
Total equity injections	4,810	4,270	108	-	-
Total new capital appropriations	4,810	4,270	108	-	-
Provided for:					
Purchase of non-financial assets	4,810	4,270	108	-	-
Total Items	4,810	4,270	108	-	-
PURCHASE OF NON-FINANCIAL ASSETS					
Funded by capital appropriations	4,810	4,270	108	-	-
Funded internally from departmental					
resources	5,550	5,835	9,927	5,257	5,000
TOTAL	10,360	10,105	10,035	5,257	5,000
RECONCILIATION OF CASH					
USED TO ACQUIRE ASSETS					
TO ASSET MOVEMENT TABLE					
Total purchases	10,360	10,105	10,035	5,257	5,000
Total cash used to				·	
acquire assets	10,360	10,105	10,035	5,257	5,000

Table 3.2.6: Statement of asset movements — departmental

		Other,		
		infrastructure,		
		plant &		
	Buildings	equipment	Intangibles	Total
	\$'000	\$'000	\$'000	\$'000
As at 1 July 2013	Ψ 000	Ψοσο	Ψοσο	Ψοσο
Gross book value	_	10,764	36,647	47,411
Accumulated depreciation/amortisation		,	22,211	,
and impairment	-	4,941	18,993	23,934
Opening net book balance	-	5,823	17,654	23,477
Capital asset additions				
By purchase - other	_	1,665	8,440	10,105
Total additions	-	1,665	8,440	10,105
Other movements				
Depreciation/amortisation expense	_	1,665	6,952	8,617
Total other movements	-	1,665	6,952	8,617
As at 30 June 2014				
Gross book value	_	12,429	45,087	57,516
Accumulated depreciation/amortisation		,	12,001	,
and impairment	-	6,606	25,945	32,551
Closing net book balance	-	5,823	19,142	24,965

Table 3.2.7: Schedule of budgeted income and expenses administered on behalf of government (for the period ended 30 June)

ca oo oan	- /			
Actual	Budget	Forward	Forward	Forward
estimate	estimate	estimate	estimate	estimate
2012-13	2013-14	2014-15	2015-16	2016-17
\$'000	\$'000	\$'000	\$'000	\$'000
-	-	-	-	
-	-	-	-	
269,802	258,978	232,159	223,724	194,458
16,720	-	-	-	
286,522	258,978	232,159	223,724	194,458
286,522	258,978	232,159	223,724	194,458
286,522	258,978	232,159	223,724	194,458
(286,522)	(258,978)	(232,159)	(223,724)	(194,458)
286,522	258,978	232,159	223,724	194,458
	Actual estimate 2012-13 \$'000	Actual estimate estimate 2012-13 2013-14 \$'000 \$'000	Actual Budget estimate estimate 2012-13 2013-14 2014-15 \$'000 \$'00	Actual estimate estimate estimate estimate 2012-13 2013-14 2014-15 2015-16 \$'000 \$'0

Table 3.2.8: Schedule of budgeted assets and liabilities administered on behalf of government (as at 30 June)

or government (as at oo bane)					
	Actual	Budget	Forward	Forward	Forward
	estimate	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
ASSETS ADMINISTERED ON					
BEHALF OF GOVERNMENT					
Financial assets					
Cash - Financial Claims Scheme					
special account	293	293	-	-	=
Receivables	2,201	-	-	-	=
Total financial assets	2,494	293	-	-	-
Total assets administered					
on behalf of government	2,494	293	-	_	-

Table 3.2.9: Schedule of budgeted administered cash flows (for the period ended 30 June)

• •					
	Actual	Budget	Forward	Forward	Forward
	estimate	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
OPERATING ACTIVITIES					
Cash or equivalents received					
Transfer from Official Public Account	-	-	-	-	-
Administered revenue	286,522	261,179	232,159	223,724	194,458
Total cash or equivalents received	286,522	261,179	232,159	223,724	194,458
Cash or equivalents used					
Cash to Official Public Account	286,522	261,179	232,159	223,724	194,458
Administered expenses	-	-	-	-	-
Total cash or equivalents used	286,522	261,179	232,159	223,724	194,458
Net cash or equivalents from or					
(used by) operating activities	-	-	-	-	

#### 3.2.4 Notes to the financial statements

#### **Basis of accounting**

The financial statements have been prepared on an accrual basis in accordance with historical cost convention.

#### **Budgeted departmental statement of financial performance**

#### Revenues from Government

APRA is funded by appropriation to its special account for levies and late payment penalties collected under the *Financial Institutions Supervisory Levies Collection Act* 1998. The revenue reported by APRA is net of the levies retained in the OPA to fund the ATO for administration of unclaimed monies, administration of lost member functions and the implementation of Stronger Super — SuperStream reforms, ASIC for consumer protection and market integrity functions, and DHS for administration of early release of superannuation benefits on compassionate grounds.

#### Other revenue

Revenue from rendering of specific services is recognised by reference to the stage of completion of contracts or other agreements. Revenue from licence fees is recognised on receipt of the application and licence fee.

#### Depreciation and amortisation

APRA's depreciation expense is applied to supporting the capital program that aims to maintain APRA's processes and infrastructure at an appropriate standard.

#### **Budgeted departmental statement of financial position**

#### Financial assets

Receivables include levies invoiced but still outstanding at the financial year-end and accrued revenues, being fees prorated over the periods to which they relate.

All accounts receivable are recorded at their estimated recoverable amount.

#### Non-financial assets

Non-financial assets include leasehold improvements, furniture and fittings, computer hardware and office equipment. All of the foregoing assets are shown at fair value. Intangible assets comprise capitalised software, including works in progress and are shown at cost. APRA does not own any land or buildings.

Other non-financial assets include prepayments.

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#### Provisions and payables

Provisions and payables represent liabilities for miscellaneous accruals and employee benefits, including accrued salary and leave entitlements, provisions for making good leased premises and payments to trade creditors.

#### Equity

The opening balance of contributed equity includes the net value of assets and liabilities transferred from the Reserve Bank of Australia and the Insurance and Superannuation Commission on the formation of APRA on 1 July 1998, less an amount of \$2.1 million returned to the Consolidated Revenue Fund as a return of unused appropriation in 2004-05.

#### Budgeted departmental statement of cash flows

Cash received from operating activities includes the appropriation for levies collected from industry less amounts collected on behalf of the ATO, ASIC and DHS and cash from fees and charges.

# Schedule of budgeted revenues and expenses administered on behalf of Government

#### Revenues

Non-taxation revenues are the levies and late payment penalties collected under the *Financial Institutions Supervisory Levies Collection Act 1998*. The revenue reported in this statement is higher than that reported by APRA in the budgeted agency statement of financial position by the amount retained in the OPA to fund ATO, ASIC and DHS activities described above.

# Schedule of budgeted assets and liabilities administered on behalf of Government

Financial assets

The financial assets include levy debt invoiced and still outstanding at year-end.

#### Schedule of budgeted administered cash flows

All cash collected by APRA for levies, late lodgement and late payment penalties under the *Financial Institutions Supervisory Levies Collection Act 1998* is transferred to the OPA at the close of business each day