

AUSTRALIAN BUREAU OF STATISTICS

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AUSTRALIAN BUREAU OF STATISTICS

Section 1: Entity overview and resources

1.1 STRATEGIC DIRECTION STATEMENT

The ABS is the central statistical authority for the Australian Government and serves as the national statistical agency, delivering services for state and territory governments. The ABS provides trusted independent impartial official statistics on the economy, society, population and the environment. The ABS works in partnership with providers of information and official bodies to collect, compile, analyse, integrate and distribute data and statistics. ABS has a central role in developing statistical standards, including through liaison with international organisations. The ABS is a trusted advisor on statistical matters to government, industry, and the wider Australian community.

The ABS's purpose is to inform Australia's important decisions by partnering and innovating to deliver relevant, trusted, objective data, statistics and insights. Our highest priorities are:

- the continued delivery of high quality official statistics on important matters;
- transforming the ABS for the future; and
- delivering new statistical solutions to maximise the value of public data.

To ensure it is best placed to deliver trusted world-class statistics and enable more effective yet continued safe and secure use of this national data resource, the ABS is fundamentally transforming across all aspects of the organisation. This includes improving key partnerships, making better use of its internal expertise, building public trust, strengthening relationships with providers of data, reshaping workforce capability and delivering re-engineered data collection and management capabilities. The Australian Government investment of \$257 million over five years, from 2015 to 2020, to modernise ABS infrastructure has provided the foundation for the ABS to transform for the future. Key objectives of this modernisation are to become more efficient, reduce risks to the quality of statistical outputs, reduce red tape, improve the time to market and to be able to take advantage of opportunities to grow the business. The ABS is progressing its important transformation while also managing key risks around the quality and relevance of our core statistics.

1.2 ENTITY RESOURCE STATEMENT

Table 1.1 shows the total funding from all sources available to the entity for its operations and to deliver programs and services on behalf of the Government.

The table summarises how resources will be applied by outcome (government strategic policy objectives) and by administered (on behalf of the Government or the public) and departmental (for the entity's operations) classification.

Information in this table is presented on a resourcing (that is, appropriations/cash available) basis, whilst the 'Budgeted expenses by Outcome' tables in Section 2 and the financial statements in Section 3 are presented on an accrual basis.

Table 1.1: Australian Bureau of Statistics resource statement — Budget estimates for 2018-19 as at Budget May 2018

	2017-18 <i>Estimated actual</i> \$'000	2018-19 Estimate \$'000
Departmental		
Annual appropriations - ordinary annual services (a)		
Prior year appropriations available	76,674	79,728
Departmental appropriation (b)	408,436	329,229
s74 Retained revenue receipts (c)	42,518	47,674
Departmental capital budget (d)	19,928	19,821
Annual appropriations - other services - non-operating (e)		
Prior year appropriations available	18,460	-
Equity injection (f)	23,298	19,869
Total departmental annual appropriations	589,314	496,321
Total departmental resourcing	589,314	496,321
Total resourcing for Australian Bureau of Statistics	589,314	496,321
	2017-18	2018-19
Average staffing level (number)	2,556	2,387

Prepared on a resourcing (i.e. appropriations available) basis.

Note: All figures shown above are GST exclusive - these may not match figures in the cash flow statement.

- (a) Appropriation Bill (No. 1) 2018-19.
- (b) Excludes departmental capital budget (DCB). 2017-18 includes \$80.5 million received through Advance to the Finance Minister (AFM). 2018-19 includes supplementation of \$5.3 million for revenue recognised in 2017-18 but not appropriated in that year.
- (c) Estimated retained revenue receipts under section 74 of the *Public Governance, Performance and Accountability Act 2013* (PGPA Act).
- (d) Departmental capital budgets are not separately identified in Appropriation Bill (No.1) and form part of ordinary annual services items. Please refer to Table 3.5 for further details. For accounting purposes, this amount has been designated as a 'contribution by owner'. 2018-19 includes supplementation of \$6.4m for departmental capital budgets recognised in 2017-18 but not appropriated in that year.
- (e) Appropriation Bill (No. 2) 2018-19.
- (f) 2018-19 includes supplementation of \$6.4m for departmental capital budgets recognised in 2017-18 but not appropriated in that year.

1.3 BUDGET MEASURES

Budget measures in Part 1 relating to the Australian Bureau of Statistics are detailed in Budget Paper No. 2 and are summarised below.

Table 1.2: Entity 2018-19 Budget measures
Part 1: Measures announced since the 2017-18 Mid-Year Economic and Fiscal Outlook (MYEFO)

Program	2017-18 \$'000	2018-19 \$'000	2019-20 \$'000	2020-21 \$'000	2021-22 \$'000
Expense measures					
Delivering Australia's Digital Future - data sharing and release arrangements (a)					
Departmental expenses	1.1	-	629	629	633
Enhancing Economic Statistics					
Departmental expenses	1.1	-	-	-	-
Improving Housing Related Data					
Departmental expenses	1.1	-	1,341	1,173	1,162
Statistical Business Transformation Program					
Departmental expenses	1.1	-	-	-	-
Total expense measures		-	1,970	1,802	1,795
Capital measures					
Enhancing Economic Statistics					
Departmental capital	1.1	-	-	-	-
Statistical Business Transformation Program					
Departmental capital	1.1	-	-	-	-
Total capital measures		-	-	-	-
Total		-	1,970	1,802	1,795

Prepared on a Government Finance Statistics (fiscal) basis. Figures displayed as a negative (-) represent a decrease in funds and a positive (+) represent an increase in funds.

(a) The lead entity for measure 'Delivering Australia's Digital Future - data sharing and release arrangements' is the Department of the Prime Minister and Cabinet. The full measure description and package details appear in Budget Paper No. 2 under the Prime Minister and Cabinet portfolio.

Part 2: Other measures not previously reported in a portfolio statement

Program	2017-18 \$'000	2018-19 \$'000	2019-20 \$'000	2020-21 \$'000
Measures				
Australian Marriage Law Postal Survey				
Departmental expenses	1.1	80,500	-	-
Treasury Portfolio - efficiencies (a)				
Departmental expenses	1.1	(1,001)	(966)	(1,015)
Total measures				
Departmental		79,499	(966)	(1,015)
Total		79,499	(966)	(1,015)

Prepared on a Government Finance Statistics (fiscal) basis. Figures displayed as a negative (-) represent a decrease in funds and a positive (+) represent an increase in funds.

(a) The lead entity for measure 'Treasury Portfolio – efficiencies' is Treasury. The full measure description and package details appear in MYEFO under the Treasury portfolio.

Section 2: Outcomes and planned performance

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

Note:

Performance reporting requirements in the Portfolio Budget Statements are part of the enhanced Commonwealth performance framework established by the *Public Governance, Performance and Accountability Act 2013*. It is anticipated that the performance criteria described in Portfolio Budget Statements will be read with broader information provided in an entity's corporate plans and annual performance statements - included in Annual Reports - to provide an entity's complete performance story.

The most recent corporate plan for ABS can be found at:
<http://www.abs.gov.au/ausstats/abs@.nsf/mf/1005.0>

The most recent annual performance statement can be found in the latest Annual Report at: <http://www.abs.gov.au/ausstats/abs@.nsf/mf/1001.0>

2.1 BUDGETED EXPENSES AND PERFORMANCE FOR OUTCOME 1

Outcome 1:

Decisions on important matters made by governments, business and the broader community are informed by objective, relevant and trusted official statistics produced through the collection and integration of data, its analysis, and the provision of statistical information.

Linked programs

Many programs rely on ABS statistics to inform decision making. Many ABS statistics rely on quality state, territory and commonwealth administrative data.

Australian Tax Office (ATO)

Programs

- Program 1.3 – Australian Business Register

Contribution to Outcome 1 made by linked programs

Program 1.3 – Australian Business Register provides essential infrastructure to the ABS operations of most ABS business surveys.

Budgeted expenses for Outcome 1

This table shows how much the entity intends to spend (on an accrual basis) on achieving the outcome, broken down by program, as well as by Administered and Departmental funding sources.

Table 2.1: Budgeted expenses for Outcome 1

	2017-18 Estimated actual \$'000	2018-19 Budget \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000	2021-22 Forward estimate \$'000
Program 1.1: Australian Bureau of Statistics					
Departmental expenses					
Departmental appropriation	413,753	323,912	334,567	300,025	489,087
s74 Retained revenue receipts (a)	42,518	47,674	38,608	38,619	38,629
Expenses not requiring appropriation in the Budget year (b)	61,862	43,295	40,806	37,821	25,075
Departmental total	518,133	414,881	413,981	376,465	552,791
Total expenses for program 1.1	518,133	414,881	413,981	376,465	552,791
	2017-18	2018-19			
Average staffing level (number)	2,556	2,387			

(a) Estimated expenses incurred in relation to receipts retained under section 74 of the PGPA Act 2013.

(b) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses, amortisation expenses, resources received free of charge and an approved operating loss.

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

Table 2.2: Performance criteria for Outcome 1

Table 2.2 below details the performance criteria for each program associated with Outcome 1. It also summarises how each program is delivered and where 2018-19 Budget measures have created new programs or materially changed existing programs.

<p>Outcome 1 – Decisions on important matters made by governments, business and the broader community are informed by objective, relevant and trusted official statistics produced through the collection and integration of data, its analysis, and the provision of statistical information.</p>		
<p>Program 1.1 – Australian Bureau of Statistics This program contributes to the outcome through delivery of high quality statistical information to inform Australia’s most important issues and through engaging with users within government, business and the community to ensure they have the confidence in the statistical resources available to enable them to make informed decisions.</p>		
<p>Delivery</p>	<p>In 2018-19 and onwards, the ABS will:</p> <ol style="list-style-type: none"> 1. provide high quality statistics, across key economic, population, social and environment subject matter areas that meet the needs of key users in government, business and the community 2. transform the ABS for the future by transforming ABS business systems and processes to improve their efficiency and the accessibility of information, and expand the range of statistical solutions available to users 3. deliver new statistical solutions to maximise the value of public data through increasing safe access to ABS microdata holdings and unlocking the potential of data sources by integrating data to create new datasets for statistical, policy and research purposes 	
<p>Performance information</p>		
<p>Year</p>	<p>Performance criteria (a)</p>	<p>Targets</p>
<p>2017-18</p>	<p>Decision making by governments, business and the community is informed by high quality statistics.</p>	<p>ABS continues to produce key economic and population statistics with appropriate coverage, frequency and timeliness as assessed by the International Monetary Fund against the Special Data Dissemination Standard (b); except where the ABS has made an explicit decision not to do so, following consultation with stakeholders, based on Australian needs and circumstances. Forecast: On track.</p>

Performance information		
Year	Performance criteria (a)	Targets
2018-19	Decision making by governments, business and the community is informed by high quality statistics.	<p>ABS continues to produce key economic and population statistics with appropriate coverage, frequency and timeliness as assessed by the International Monetary Fund against the Special Data Dissemination Standard (b); except where the ABS has made an explicit decision not to do so, following consultation with stakeholders, based on Australian needs and circumstances.</p> <p>The Transformation Program is effectively implemented, to deliver contemporary systems that will better meet ABS's future needs.</p> <p>The ABS creates new statistical solutions in collaboration with stakeholders to maximise the use of ABS' data assets.</p>
2019-20 and beyond	As per 2018-19	Same as 2018-19
Purposes	The purpose that contributes to Program 1.1 – Australian Bureau of Statistics is: to inform Australia's important decisions by partnering and innovating to deliver relevant, trusted, objective data, statistics and insights.	
Material changes to Program 1.1 resulting from the following measures:		
There are no budget measures that materially impact on the Program 1.1 – Australian Bureau of Statistics.		

(a) New or modified performance criteria that reflect new or materially changed programs are shown in *italics*.

(b) The Special Data Dissemination Standard (SDDS) is produced and managed by the International Monetary Fund (IMF). The IMF monitors and reports on how well countries comply with SDDS requirements for the range of statistics produced and the coverage, frequency, and timeliness of the statistics that are produced. The statistics required by the SDDS include national accounts, labour force, unemployment, consumer price inflation and estimates of resident population. The latest information on Australia's compliance with the SDDS is available on the IMF website: <http://dsbb.imf.org/Pages/SDDS/SOOCtyCtgList.aspx?ctycode=AUS>.

Section 3: Budgeted financial statements

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of entity finances for the 2018-19 budget year, including the impact of budget measures and resourcing on financial statements.

3.1 BUDGETED FINANCIAL STATEMENTS

3.1.1 Differences between entity resourcing and financial statements

The entity resource statement is prepared on a cash basis and provides a view of cash/appropriations resources available to the ABS whilst the financial statements are prepared on an accrual basis.

3.1.2 Explanatory notes and analysis of budgeted financial statements

The ABS is budgeting for an approved operating loss in 2017-18 before returning to a budgeted break even result in 2018-19.

3.2. BUDGETED FINANCIAL STATEMENTS TABLES

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June

	2017-18 Estimated actual \$'000	2018-19 Budget \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000	2021-22 Forward estimate \$'000
EXPENSES					
Employee benefits	299,713	281,307	284,516	249,707	418,974
Suppliers	174,178	89,899	88,279	88,557	108,362
Depreciation and amortisation (a)	43,742	43,175	40,686	37,701	24,955
Other expenses	500	500	500	500	500
Total expenses	518,133	414,881	413,981	376,465	552,791
LESS:					
OWN-SOURCE INCOME					
Own-source revenue					
Sale of goods and rendering of services	37,563	45,661	38,000	38,000	38,000
Other	4,855	1,913	508	519	529
Total own-source revenue	42,418	47,574	38,508	38,519	38,529
Gains					
Sale of assets	100	100	100	100	100
Other	120	120	120	120	120
Total gains	220	220	220	220	220
Total own-source income	42,638	47,794	38,728	38,739	38,749
Net (cost of)/contribution by services	(475,495)	(367,087)	(375,253)	(337,726)	(514,042)
Revenue from Government	413,753	323,912	334,567	300,025	489,087
Surplus/(deficit) attributable to the Australian Government	(61,742)	(43,175)	(40,686)	(37,701)	(24,955)
OTHER COMPREHENSIVE INCOME					
Changes in asset revaluation surplus	-	-	-	-	-
Total other comprehensive income	-	-	-	-	-
Total comprehensive income/(loss)	(61,742)	(43,175)	(40,686)	(37,701)	(24,955)
Total comprehensive income/(loss) attributable to the Australian Government	(61,742)	(43,175)	(40,686)	(37,701)	(24,955)

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June (continued)

Note: Impact of net cash appropriation arrangements

	2017-18 \$'000	2018-19 \$'000	2019-20 \$'000	2020-21 \$'000	2021-22 \$'000
Total comprehensive income/(loss) excluding depreciation/amortisation expenses previously funded through revenue appropriations	(18,000)	-	-	-	-
less depreciation/amortisation expenses previously funded through revenue appropriations (a)	43,742	43,175	40,686	37,701	24,955
Total comprehensive income/(loss) - as per the statement of comprehensive income	(61,742)	(43,175)	(40,686)	(37,701)	(24,955)

(a) From 2010-11, the Government introduced net cash appropriation arrangements where Bill 1 revenue appropriations for the depreciation/amortisation expenses of non-corporate Commonwealth entities (and select corporate Commonwealth entities) were replaced with a separate capital budget (the Departmental Capital Budget, or DCB) provided through Bill 1 equity appropriations. For information regarding DCBs, please refer to Table 3.5 Departmental Capital Budget Statement.

Prepared on Australian Accounting Standards basis.

Table 3.2: Budgeted departmental balance sheet (as at 30 June)

	2017-18 Estimated actual \$'000	2018-19 Budget \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000	2021-22 Forward estimate \$'000
ASSETS					
Financial assets					
Cash and cash equivalents	3,764	3,762	3,762	3,762	3,762
Trade and other receivables	87,642	87,650	87,657	86,309	83,382
Total financial assets	91,406	91,412	91,419	90,071	87,144
Non-financial assets					
Property, plant and equipment	51,878	40,012	29,612	33,542	34,947
Intangibles	105,676	107,689	106,852	98,404	97,548
Other non-financial assets	11,465	11,465	11,465	11,465	11,465
Total non-financial assets	169,019	159,166	147,929	143,411	143,960
Total assets	260,425	250,578	239,348	233,482	231,104
LIABILITIES					
Payables					
Suppliers	22,103	21,103	18,653	18,505	17,012
Employees	8,286	4,210	6,610	6,426	7,271
Other payables	50,621	50,621	50,621	50,506	50,277
Total payables	81,010	75,934	75,884	75,437	74,560
Provisions					
Employee provisions	86,766	91,842	91,892	90,985	89,179
Other provisions	345	351	358	364	120
Total provisions	87,111	92,193	92,250	91,349	89,299
Total liabilities	168,121	168,127	168,134	166,786	163,859
Net assets	92,304	82,451	71,214	66,696	67,245
EQUITY*					
Parent entity interest					
Contributed equity	321,441	354,763	384,212	417,395	442,899
Reserves	23,980	23,980	23,980	23,980	23,980
Retained surplus (accumulated deficit)	(253,117)	(296,292)	(336,978)	(374,679)	(399,634)
Total parent entity interest	92,304	82,451	71,214	66,696	67,245
Total equity	92,304	82,451	71,214	66,696	67,245

*'Equity' is the residual interest in assets after deduction of liabilities.

Prepared on Australian Accounting Standards basis.

Table 3.3: Departmental statement of changes in equity — summary of movement (Budget year 2018-19)

	Retained earnings \$'000	Asset revaluation reserve \$'000	Contributed equity/ capital \$'000	Total equity \$'000
Opening balance as at 1 July 2018				
Balance carried forward from previous period	(253,117)	23,980	321,441	92,304
Adjusted opening balance	(253,117)	23,980	321,441	92,304
Comprehensive income				
Surplus/(deficit) for the period	(43,175)	-	-	(43,175)
Total comprehensive income	(43,175)	-	-	(43,175)
Contributions by owners				
Equity injection - Appropriation	-	-	13,501	13,501
Departmental Capital Budget (DCB)	-	-	19,821	19,821
Sub-total transactions with owners	-	-	33,322	33,322
Estimated closing balance as at 30 June 2019	(296,292)	23,980	354,763	82,451
Closing balance attributable to the Australian Government	(296,292)	23,980	354,763	82,451

Prepared on Australian Accounting Standards basis.

Table 3.4: Budgeted departmental statement of cash flows (for the period ended 30 June)

	2017-18 Estimated actual \$'000	2018-19 Budget \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000	2021-22 Forward estimate \$'000
OPERATING ACTIVITIES					
Cash received					
Appropriations	429,159	323,904	334,560	301,373	492,014
Sale of goods and rendering of services	37,563	45,661	38,000	38,000	38,000
Other	4,855	1,913	508	519	529
Total cash received	471,577	371,478	373,068	339,892	530,543
Cash used					
Employees	290,380	280,307	282,066	250,798	419,935
Suppliers	159,307	90,779	90,609	88,700	109,964
Other	500	500	500	500	500
Total cash used	450,187	371,586	373,175	339,998	530,399
Net cash from/(used by) operating activities	21,390	(108)	(107)	(106)	144
INVESTING ACTIVITIES					
Cash received					
Proceeds from sales of property, plant and equipment	100	100	100	100	100
Total cash received	100	100	100	100	100
Cash used					
Purchase of property, plant and equipment and intangibles	71,083	33,316	29,442	33,177	25,748
Total cash used	71,083	33,316	29,442	33,177	25,748
Net cash from/(used by) investing activities	(70,983)	(33,216)	(29,342)	(33,077)	(25,648)
FINANCING ACTIVITIES					
Cash received					
Contributed equity	49,594	33,322	29,449	33,183	25,504
Total cash received	49,594	33,322	29,449	33,183	25,504
Net cash from/(used by) financing activities	49,594	33,322	29,449	33,183	25,504
Net increase/(decrease) in cash held	1	(2)	-	-	-
Cash and cash equivalents at the beginning of the reporting period	3,763	3,764	3,762	3,762	3,762
Cash and cash equivalents at the end of the reporting period	3,764	3,762	3,762	3,762	3,762

Prepared on Australian Accounting Standards basis.

Table 3.5: Departmental capital budget statement (for the period ended 30 June)

	2017-18 Estimated actual \$'000	2018-19 Budget \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000	2021-22 Forward estimate \$'000
NEW CAPITAL APPROPRIATIONS					
Capital budget - Bill 1 (DCB)	19,928	19,821	20,667	20,315	20,292
Equity injections - Bill 2	29,666	13,501	8,782	12,868	5,212
Total new capital appropriations	49,594	33,322	29,449	33,183	25,504
<i>Provided for:</i>					
<i>Purchase of non-financial assets</i>	<i>49,594</i>	<i>33,322</i>	<i>29,449</i>	<i>33,183</i>	<i>25,504</i>
Total items	49,594	33,322	29,449	33,183	25,504
PURCHASE OF NON-FINANCIAL ASSETS					
Funded by capital appropriations (a)	48,126	13,501	8,782	12,868	5,212
Funded by capital appropriations - DCB (b)	22,709	19,821	20,667	20,315	20,292
TOTAL	70,835	33,322	29,449	33,183	25,504

(a) Includes both current Bill 2 and prior Act 2/4/6 appropriations.

(b) Does not include annual finance lease costs. Includes purchases from current and previous years' Departmental capital budgets (DCBs).

Prepared on Australian Accounting Standards basis.

Table 3.6: Statement of asset movements (Budget year 2018-19)

	Other property, plant and equipment \$'000	Computer software and intangibles \$'000	Total \$'000
As at 1 July 2018			
Gross book value	94,851	257,211	352,062
Accumulated depreciation/amortisation and impairment	(42,973)	(151,535)	(194,508)
Opening net book balance	51,878	105,676	157,554
Capital asset additions			
Estimated expenditure on new or replacement assets			
By purchase - appropriation equity (a)	1,232	12,269	13,501
By purchase - appropriation ordinary annual services (b)	7,670	12,151	19,821
Total additions	8,902	24,420	33,322
Other movements			
Depreciation/amortisation expense	(20,768)	(22,407)	(43,175)
Total other movements	(20,768)	(22,407)	(43,175)
As at 30 June 2019			
Gross book value	103,753	281,631	385,384
Accumulated depreciation/amortisation and impairment	(63,741)	(173,942)	(237,683)
Closing net book balance	40,012	107,689	147,701

(a) 'Appropriation equity' refers to equity injections appropriations provided through Appropriation Bill (No. 2) 2018-19.

(b) 'Appropriation ordinary annual services' refers to funding provided through Appropriation Bill (No. 1) 2018-19 for depreciation/amortisation expenses, DCBs or other operational expenses.

Prepared on Australian Accounting Standards basis.

